

COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Informational Proceeding and)
Preparation of the 2005 Integrated) Docket No.
Energy Policy Report) 04-IEP-01-D
)
Re: Proposed Electricity Resource)
and Bulk Transmission Data)
Requests for the 2005)
Integrated Energy Policy Report)
_____)

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A
1516 NINTH STREET
SACRAMENTO, CALIFORNIA

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P R O C E E D I N G S

9:09 a.m.

PRESIDING MEMBER GEESMAN: This is a workshop of the Energy Commission's 2005 Integrated Energy Policy Report Committee. I'm John Geesman, the Committee's Presiding Member. To my right is Mr. Jim Boyd, the Committee's Associate Member.

The purpose of this workshop is twofold. One is to continue and extend our discussion of the staff's data requirements necessary for it to perform its job on the electricity section of the 2005 Energy Policy Report. And the second is to hear a report back from the management of the Commission Staff, the Public Utilities Commission Staff and the ISO as to progress that's been made since our last workshop in trying to work out a collaborative approach to transmission planning.

Kevin, do you want to start?

MR. KENNEDY: Thank you. I'm Kevin Kennedy; I'm the Program Manager for the Integrated Energy Policy Report proceeding here at the Energy Commission. I just want to say a few words of welcome to everyone; welcome to the folks on the webcast, as well. I understand that that's

1 up and working today. Yesterday our website was
2 down. But we just double-checked and the webcast
3 appears to be working.

4 For folks listening in on the webcast,
5 if you're interested in participating, making
6 comments as we go through, we do have a call-in
7 number so you'll be able to call in. If anyone is
8 actually listening to the meeting on using the
9 call-in number, I would ask you to use the mute
10 button on your phone if at all possible. The
11 sounds on the telephone do get broadcast into the
12 room and occasionally it gets distracting if
13 there's a lot of background noise.

14 The call-in number is 888-809-8972; the
15 call leader is Al Alvarado. And the passcode is
16 Jackman call. So you'll be able to connect that
17 way if you're interested in making a comment as we
18 go through.

19 To the folks here in the room, welcome.
20 I think most of you are familiar with our
21 building, but if anyone is not we do have
22 restrooms out the door and to the left. There's a
23 snack room up the stairs and to the right.

24 Beyond that, the only thing that I
25 wanted to say is, as Commissioner Geesman pointed

1 out, we do have two purposes today. Most of you,
2 I suspect, were here at the November 18th
3 workshop. The first purpose today is for a report
4 back from staff of the ISO, the PUC and the Energy
5 Commission on how we are going to be integrating
6 the proceedings at the three different entities.

7 That portion of the workshop will be --
8 a presentation will be given by Bob Therkelsen and
9 Steve Larson.

10 Once we are done with that and there is
11 any comments or questions, we'll move on to the
12 second half of the workshop, which is a discussion
13 of the proposed electricity resource and bulk
14 transmission data requests. So we'll be moving
15 into that.

16 We'll basically march through the day
17 depending on how much discussion and comment there
18 is, we'll sort of go as long as we need to. If we
19 get towards lunchtime and it looks like we still
20 have a lot to go, I assume we will take a lunch
21 break. If it looks like that, you know, we're
22 actually reasonably close to wrapping up by that
23 point, we'll probably just push through and try to
24 complete this morning or early afternoon before a
25 lunch break.

1 And with that, I would like to turn it
2 over to Bob Therkelsen and Steve Larson.

3 MR. LARSON: Commissioners, it's a
4 pleasure to be in this setting again, and thank
5 you for setting the stage at the last meeting and
6 asking the staffs of the three major energy
7 entities to report back to see what we could do in
8 terms of collaboration.

9 I think in the beginning I would like
10 to -- I've made some changes at the PUC recently
11 and I want to introduce my two new Deputy
12 Executive Directors. First for Administration and
13 Operations is Paul Clannon. And then my Deputy
14 for Policy is Laura Doll. This is Laura's first
15 outing, so --

16 (Laughter.)

17 MR. LARSON: -- in this capacity, I
18 should say, since most of us know her well in
19 prior settings.

20 The goal here was to bring together the
21 ISO, the CEC and the PUC in a collaborative effort
22 to try to look at some of the process questions
23 particularly relating to electricity planning and
24 the procurement process. And it was sort of
25 sparked by a discussion of transmission.

1 All of the entities understand some of
2 the difficulties that we've had trying to work our
3 way through that particular issue.

4 Collaboration, I guess if we had started
5 here and you had asked the staff to collaborate it
6 might have been more difficult than it has been.
7 But it really wasn't the start, it was sort of an
8 extension of a bigger and broader policy to create
9 a collaborative. It's known as the Energy Action
10 Plan, and it's been fairly successful in
11 attempting to bring the organizations together to
12 talk about activities that the state needs to do
13 either in the short term or even on the long
14 term. And we're now considering a second
15 version or a second stage of the Energy Action
16 Plan.

17 With that background I think the staff
18 was very encouraged when you asked that we come
19 back and try to do something in terms of working
20 out differences between the -- at the staff level
21 on these issues.

22 What I personally found so interesting
23 was the idea of trying to strengthen the
24 relationships between these different agencies,
25 trying to find ways of avoiding conflict between

1 them if at all possible, if there's any way to
2 resolve differences between the agencies.

3 I was particularly interested, as a
4 consequence, structurally in trying to come up
5 with a new format within the existing plans,
6 existing laws, the existing regulations of the
7 three institutions. If we could come up with some
8 sort of workable process that was really based on
9 the existing law and existing regulatory
10 regulations, it seemed to me that this would be a
11 great opportunity to at least explore this
12 alternative.

13 And I think the three of us, there were
14 actually three of us that we were working on it at
15 the time, certainly from the ISO, Marcy Edwards
16 was very cooperative and a very strong partner in
17 trying to put this together.

18 And Bob and I and Marcy sat down and we
19 sort of looked at what we thought ought to be the
20 goals of the effort, and we wanted to know, first
21 of all, of course, what was the existing process,
22 as best as we could make it out.

23 We wanted to identify where there were
24 overlaps between the different organizational
25 processes. And we wanted to draw a much sharper

1 distinction in the process. This became a real
2 goal, particularly from my perspective.

3 I wanted to look at, you know, what did
4 each agency do now. Where were their overlaps.
5 How could we draw the lines more firmly between
6 the different agencies. What needed to be moved
7 around a bit so that a good solution can be worked
8 out.

9 So the objective from, I think, the
10 PUC's point of view was to try to work out through
11 the existing structure a better structure by fine-
12 tuning it as much as possible.

13 For example, we know that there's an
14 overlap between the CEC and the PUC at
15 transmission. We think, at the PUC, that
16 certainly in terms of need that the CEC ought to
17 be doing that. That's what it's trained for;
18 that's what its experience is. And it does a fine
19 job at that level.

20 We think that there are other kinds of
21 overlaps that can be resolved and we're working at
22 it.

23 So what we have here today is sort of
24 the first cut, done in the last month, at what we
25 think are at least a starting point for

1 discussion. And Bob is going to present what that
2 is all about.

3 I think we, no doubt, need more time.
4 This is the first cut. And after you see it, we
5 think we can get to some conclusions fairly
6 quickly, however. And we want to urge a joint
7 meeting between this group, perhaps some
8 representation from the ISO, and also from the PUC
9 at the Commission and Executive level.

10 And we think that the objective of that
11 ought to really be a more consensus. We ought not
12 to have votes here, particularly, but just
13 agreement on how we can go forth and implement
14 this at different levels in the different
15 Commissions.

16 Maybe at some point it will take
17 statutes to resolve some of these differences. I
18 think our objective was really to try to come as
19 close as we could to resolve these between the
20 three agencies before we have to sort of go to
21 that level.

22 So, Bob.

23 MR. THERKELSEN: Thank you, Steve; and
24 good morning, Commissioners. I apologize to folks
25 in the audience, first of all, that the

1 presentation materials aren't on the table in
2 front. This was basically completed last night;
3 there wasn't time to print this out. We will put
4 it on our website, though, as with the other IEPR
5 documents.

6 I also want to first of all thank the
7 Committee for urging this. At the last hearing
8 there was an expression that we demonstrate some
9 progress in this, and that encouragement was very
10 much appreciated and very useful.

11 I also wanted to thank Paul Clannon,
12 Mike Jaske and Phil Pettingill, the leads from the
13 three agencies that basically took charge of
14 helping to put this together and lead a staff team
15 on this.

16 What Steve, Marcy and I did was lay
17 forward to the staff the charge you see there on
18 the screen. And basically that was to develop a
19 single process, not multiple processes, but a
20 single process that basically coordinated the
21 things that we do in our agencies. And we wanted
22 something that was as seamless as possible to go
23 forward.

24 We also recognized that this is not
25 something that is going to happen overnight. In

1 fact, the direction that we gave the staff was
2 give us a model for where we should be in 2007 and
3 then help us understand what is needed to
4 transition to that model.

5 So what you see here today is where we
6 would like to be. And not all the questions have
7 been answered, all the details been worked out.
8 But we feel this is the appropriate direction to
9 work on.

10 And as Steve mentioned, at some point in
11 the not-too-distant future we would like to have
12 an opportunity to not only brief you, but
13 leadership in the ISO and the CPUC at the same
14 time, and open it up to extensive public comments.

15 So we want to have definitely input from
16 the industry, from the utilities, from everybody
17 on what this process is, what it means, how it
18 would work, and how it would affect them.
19 Everyone will have a role in it, but we need to
20 have folks' input.

21 So this is a first cut, and I hope
22 people don't feel left out in the sense that they
23 haven't been consulted at this point in time,
24 because we're frankly not at that stage.

25 The next slide basically goes over some

1 of the process goals that we laid out for the
2 staff. And probably, I think they're all
3 important. Obviously, elimination of duplication
4 and overlap; coordinating information requests.
5 In fact, ideally we would like to see one set of
6 data requests, rather than data requests from all
7 three agencies. But, we'd like to see coordinated
8 data requests so people know exactly what's
9 required and how it's going to be used.

10 We need to clarify the relationships
11 between the proceedings. Again, we see a single
12 process, but again using the expertise and the
13 proceedings available to the different
14 organizations.

15 I think that some of the key bullets
16 there are the last three. The sense that we want
17 to actively involve the utilities and the
18 industry. And several times in this presentation
19 I'm going to comment on that.

20 The ability of the industry and the
21 utilities is key in this. They have -- not only
22 do they have data, but they have expertise, they
23 have an analytical capability; they have thoughts
24 and ideas on how things should work.

25 And this is not a process that will be

1 successful without their full participation and
2 their cooperation. So it's key that they be
3 involved. And, again, it's key that they have an
4 opportunity to comment on this before any kind of
5 stamp of approval is put on it.

6 At the same time the process has got to
7 be open and accessible to the public. Ultimately,
8 as state agencies, they are the entity that we
9 serve. They're the audience that we are doing
10 this all for. And so it's got to be accessible to
11 them and understandable to them.

12 And then the last point there, making
13 decisions only once, I think is also critical. We
14 don't want to be reinventing the wheel in
15 different proceedings, giving contradictory
16 decisions to folks. Obviously regulatory
17 stability is important.

18 MR. LARSON: I want to elaborate a
19 little bit on that, that's very important to the
20 PUC, also, in that what we really want is we want
21 it come up at the end with a decision, going
22 through this process, that will stand up to any
23 court challenge.

24 At the same time we've got to make sure
25 that everyone understands the right entry point,

1 where they come into the process. You look at the
2 ISO, it is not as open a process as it is with the
3 two other agencies. And so when somebody who is a
4 stakeholder comes into the process, they have to
5 come in fairly early, probably at the CEC. And
6 once in, you know, they're in. And it goes
7 through the process, but they don't get to
8 reinvent the wheel when they get to the PUC.

9 So the idea was to try to come up with
10 something that works at the end, and still
11 involves and provides as much openness as possible
12 as we go through the process.

13 MR. THERKELSEN: The next slide covers
14 some of the planning goals we laid out for the
15 staff. Obviously the process needs to reflect and
16 support state and federal. And the reason federal
17 is in there is clearly the ISO is a creature, or I
18 should say, has to reflect federal policy in terms
19 of their actions. So this is something that needs
20 to reflect both state and federal policy
21 objectives.

22 I think a critical thing that is unique
23 for the Energy Commission is the integrated nature
24 of it, looking at everything. When we did
25 electricity reports we looked at part of the

1 system. Now we have to integrate everything and
2 we have to make tradeoffs in the process between
3 all of the options. So transmission, generation
4 and nongeneration options all need to be
5 considered in this process and all need to be
6 evaluated.

7 One of the things that I think is unique
8 is recognition by all three agencies that we need
9 to do something to make sure that our transmission
10 options are preserved in the long term. That
11 obviously is something that has the longest lead
12 time in any of the planning process here.

13 Efficiency measures, nongeneration measures can be
14 accommodated quickly. Generation alternatives
15 will take anywhere from two to four years to
16 implement. Transmission has a longer lead time.
17 And if this process does not reflect that long
18 lead time, and have steps to go ahead and preserve
19 those opportunities in the future, we're going to
20 lose them.

21 Obviously recognizing the regional
22 nature of the problem California is not an island,
23 but part of the western grid, and we need to
24 reflect that relationship, as well. And one of
25 the things that's been missing in the past is the

1 last point there, monitoring progress against
2 plan. We do a good job laying out assumptions; we
3 do a good job laying out projections and forecast.
4 We don't often follow up and monitor what that all
5 means and how we've been doing on that. And
6 that's something that needs to be worked into the
7 process.

8 The next slide gives an idea of what we
9 would like to see as the end result of this.
10 Something that we can measure the success of the
11 whole process by. And that's we've got a
12 reliable, efficient, affordable and
13 environmentally sensible system. It's basically
14 meeting the needs of the customers but in a timely
15 manner, so it's there when it's needed.

16 The next slide gives an overall picture
17 of the process. And an attempt to show roughly
18 how it would work in a relationship. Obviously
19 the devil's in the details, and we have a lot more
20 details to work out. But I think the overall
21 picture, the direction that we're thinking is
22 shown in this slide.

23 And what I'd like to do in the next
24 several slides is go through individual parts,
25 starting with the Integrated Energy Policy Report,

1 and then discussing what happens on the
2 procurement side of things, and then what happens
3 on the grid planning side of things.

4 And each of these successive slides what
5 I'm going to do is lay out the overall purpose of
6 those three pieces of the puzzle, and then talk
7 about what the necessary inputs and outputs are as
8 we see them at this point in time.

9 MR. LARSON: Before we go on I want to
10 mention one other issue that I think we haven't
11 fully come to grips with yet, but which is in need
12 of understanding as we go into this process.

13 And that's the role of the municipal
14 utilities, in that they are not a party to any of
15 this at this point. And they're too much on the
16 outside. Somehow we need to find a way, if this
17 is truly going to be a statewide process, you
18 know, where there is some form of integration that
19 they can accept.

20 And, you know, there are different
21 levels of acceptance. Like SMUD probably agrees
22 with most of what the PUC and the CEC do, and the
23 ISO, and they're ready, you know, to cooperate. I
24 don't know if that's true of DWP, but certainly in
25 the Northern California Power Authority there are

1 all sorts of indications that they would like to
2 find a way.

3 And I think they're such a large part of
4 the load that we can't do it in a vacuum. We've
5 got find a way at a high level to involve them as
6 principal actors in the game.

7 Go ahead, Bob.

8 MR. THERKELSEN: On the next slide we
9 start with sort of the role of the energy report,
10 and I'll use that word rather than IEPR.

11 Basically the energy report process or
12 portion of the process is the public crucible
13 where all of the different alternatives, the
14 options, the issues all come together, are
15 discussed, debated and out of that crucible comes
16 a recommendation in terms of policies and what the
17 plan is, and what the need is for individual
18 resources within that plan.

19 The details there, I'm not going to go
20 through all of them. Clearly the understanding,
21 the relationship between the electricity and
22 natural gas system is important. And as
23 transportation perhaps changes fuels in the
24 future, assessing the understanding and
25 relationship of the transportation portion of the

1 energy system with electricity and natural gas
2 will also become important, or have a greater
3 importance.

4 Obviously, again, the relationship with
5 western states is important because of the way
6 that we trade power back and forth between
7 everything.

8 The last line there is adopt a strategic
9 transmission plan. And I will be candid with you,
10 I think some of our staff may have a greater idea
11 of what exactly that means than I do. But I think
12 that's something that we need to have a greater
13 understanding, what does that strategic
14 transmission plan mean in the context of the
15 energy report. And what's the level of detail on
16 that.

17 The next slide then shows what the
18 inputs and the outputs are. And the input side of
19 this, again I think shows the critical nature of
20 the load serving entities in the whole process.
21 This cannot work without their cooperation and
22 without their participation. We need to know what
23 they see as their loads. We need to know what
24 their resources are. We need to know where they
25 see prices going. We need to know what options

1 and alternatives they see.

2 The ISO has a critical role in terms of
3 inputting into things going into the crucible,
4 because it's their plan -- Marcy would refer to
5 their transmission plan, their grid plan as a
6 bogey. But that is a critical starting point for
7 the whole process in understanding what the result
8 will be.

9 Obviously the ISO has tremendous
10 analytical capability, as well, and we want to
11 make sure that that is utilized and not duplicated
12 in the process. So that's a critical input
13 throughout here.

14 The PUC also has a very important role.
15 Obviously you cannot consider all of these options
16 in this crucible without understanding their
17 implications on costs and rates. And in this
18 instance we need to make sure that the ISO and the
19 PUC are partners in the process, very much the way
20 that the Energy Commission has become a partner to
21 the PUC in the procurement proceeding. We need to
22 make sure that they're actively involved in this.
23 And I think that's something that Marcy and Steve
24 and I have all agreed needs to be going forward.

25 In terms of the outputs, obviously the

1 big output is that integrated plan. And that
2 integrated plan being used as the basis to go
3 forward in the grid planning process, feeding
4 that, going into the procurement process and
5 feeding that.

6 But individual outputs such as the load
7 forecast, the specific need for resources, the
8 need for transmission, and not only transmission
9 in a gross sense, but also transmission in a
10 corridor sense. Where do we need to have linkages
11 between points A and B in terms of reinforcements
12 for the transmission system.

13 Environmental review is important. And
14 one of the things that will be important to
15 understand is the relationship of this process and
16 the ultimate permitting process. That is
17 something that what degree of environmental review
18 should take place in the energy report that then
19 can be utilized and counted on in a permitting
20 process. How do we deal with uncertainties and
21 risks is another output that will be important.

22 And, of course, policy proposals.
23 Because the energy report ultimately goes to the
24 Governor. And the Governor uses that as his
25 statement of policy that is then transmitted to

1 the Legislature and to the energy agencies.

2 The procurement process, obviously the
3 fundamental purpose of that is to make sure that
4 the utilities have sufficient guidance and
5 direction to be able to go forward and obtain the
6 generation, the nongeneration and the transmission
7 necessary to make sure that the system works.

8 That's the fundamental thing.

9 But, also important in the procurement
10 process is understanding the cost recovery
11 mechanisms. Rate setting is a very critical
12 function of the PUC, and is something that the
13 whole process again needs to inform so that rate
14 setting mechanism is in step, as well.

15 And the last point there, establishing
16 the resource adequacy requirement also is an
17 important function of the PUC that again gets fed
18 back into the entire process.

19 The next slide, then, gives again the
20 inputs and the outputs. And it shows the
21 relationships between the three portions of the
22 process. Again, the energy report being critical
23 to what the PUC needs to do to procure, to do
24 procurement. And we need to make sure that the
25 energy report process is structured in such a way

1 that its findings and information are used and
2 useful in the PUC process.

3 Obviously the IOUs again play a critical
4 role in terms of what happens on procurement.
5 They're the ones that are responsible for
6 developing specific plans in response to the
7 guidance that comes out of that process. And
8 then as outputs, obviously the PUC develops an
9 approved plan for procuring those resources.

10 One of the things that you'll notice
11 there are a number of different policies, and
12 again these are guidance policies that would come
13 through the entire process and directed by the PUC
14 to the utilities for implementation. And, again,
15 one of the outputs that this would feed would be
16 going to the whole rate setting process.

17 The next slide shows the grid planning
18 process that's the responsibility of the ISO. And
19 nowhere in this overall system is there an
20 intention that that grid planning function, that
21 capability be duplicated. But that is a major
22 input from the ISO. And it applies not only to
23 California, but it also is done in the context of
24 the entire western system.

25 One of the questions is, as Steve

1 raised, is how do we make sure that we plug in the
2 municipal utilities, WAPA, other entities that
3 have transmission resources. And I think that's
4 an issue that we need to work further on. Because
5 clearly, to the extent that this represents the
6 entire California system, the more informed the
7 debate in the crucible will be. And we need to
8 get that in there.

9 So, again, the purpose there is to lay
10 out what the transmission needs are for the state,
11 and to identify specific projects that need to be
12 considered throughout the process.

13 One of the critical functions of the ISO
14 is dealing with generation interconnection. And
15 so that's something, too, that this needs to be
16 reflected in terms of their activities.

17 The next slide shows, once again, the
18 inputs and the outputs. And the first point
19 there, the transmission owners again are a key
20 point of this, it's a key factor in terms of their
21 analytical and data support. But the electricity
22 report, again feeds into the whole grid planning
23 process showing the interrelated nature of these
24 activities.

25 And, again, the output, the key one

1 there is the California grid plan. And, again,
2 ideally it would be nice to have some form of the
3 entire state represented in this grid plan or some
4 report somewhere along the line.

5 The next slide shows monitoring, it
6 talks about monitoring and the fact that that is a
7 critical component. And as I mentioned earlier,
8 one that often has been ignored.

9 We need to know how we are doing in all
10 of these areas as we go through the cycle. We
11 need to know what we can count on, and what we
12 cannot count on.

13 Obviously the ISO has been very
14 concerned about reliability from an operation
15 standpoint and have raised a number of questions
16 about some of the, if you will, less physical
17 resources. And I think they have some valid
18 points there that we really need to understand
19 what they mean, how dependable are they, how we
20 count them, how we rely on them.

21 The next slide then starts going into
22 some of the challenges. And what I want to cover
23 here briefly is what are the challenges that we
24 face in doing this, and what are some of the tasks
25 that need to be taken care of in the near term,

1 mid term, and the long term.

2 And I think the biggest challenge facing
3 us, again, is how do we do an integrated resource
4 plan. We have never done this before. Our first
5 step was obviously in the 2004 energy report that
6 Jim Boyd led. But we have a long ways to go to
7 get it right.

8 How do we evaluate the options. What
9 are the attributes. What are the values. What
10 are the characteristics of those options that we
11 need to be looking at and comparing. How do we
12 factor in the policy goals. Do we simply take
13 them as they are issued and have no further debate
14 on them. Or do we do an evaluation of what they
15 means and perhaps then suggest maybe those options
16 need to be modified.

17 Other challenges on the next slide talk
18 about what's the common definition of need. And
19 simply my listening to staff discussions, it's not
20 always clear to me what different individuals or
21 organizations mean by need. What level of detail
22 is it. And I think we need to take some examples
23 and work through those so that we understand what
24 the level of detail is, and what kind of
25 analytical capabilities and decisionmaking is

1 needed to come up with that definition.

2 Where do you start. Do we tackle the
3 entire state in one shot, or do we take a portion
4 of the state and use that, if you will, as a
5 guinea pig to figure out exactly what we're doing.
6 Given resource limitations and timing, I think
7 that's an issue we need to debate for the 2005
8 energy report.

9 And then the last point there is the
10 balance. In the past the electricity reports the
11 Energy Commission used to produce were heavily
12 weighted, if you will, on the analytical and
13 technical side, so that a lot of people thought
14 that the analysis was very obscure.

15 On the flip side a lot of people are
16 very concerned about there being policy
17 pronouncements without any analysis to back them
18 up. And I think that's something that will be
19 critical for the PUC to use in the procurement
20 process, is making sure that decisions coming out
21 of the crucible, out of the energy report, are
22 substantiated and have an analytical foundation.

23 But what's the balance, again, given
24 time, given resources, given necessity. That's a
25 critical issue that's going to have to be

1 resolved.

2 The last page in terms of challenges are
3 some other issues. Confidentiality clearly is one
4 that's come up. The different agencies have a
5 different way of looking at confidentiality. Can
6 we develop a consistent definition. Can we
7 utilize that. There have been issues raised in
8 terms of permitting jurisdiction. And the focus
9 of this presentation right here is on the planning
10 and procurement part of the equation. And right
11 now our hope is to design a system that can fit
12 into whatever permitting process exists, either
13 today or tomorrow.

14 And the last point there is near and
15 dear to my heart, and I know Steve's, as well, is
16 that what we are looking at is an extension of
17 what we do now. And both of our agencies, during
18 the days of restructuring and the budget crisis,
19 took a significant reduction in the number of our
20 analytical staff and our capabilities.

21 We will need to have additional
22 resources, staff and contractor resources, to do
23 all of the different things that are being laid
24 before us. And so it's something that we're going
25 to have to make sure the Department of Finance

1 understands --

2 MR. LARSON: I would like to add a
3 little there, too. We've been trying to be as
4 creative as possible, and talked about sharing of
5 staff, you know, in terms of expertise. Haven't
6 really articulated it yet, but there may be areas
7 -- I mean we're already seeing that we're
8 assigning staff from the two agencies to each
9 other's proceedings in a very focused way.

10 And more of this in terms of this
11 process seems to be inevitable. So we're trying
12 to figure out how do you approach, jointly how do
13 we approach the DOF or the Governor's Office, how
14 best to strategize about that. So we're thinking
15 about it.

16 MR. THERKELSEN: And with Steve's
17 knowledge of the Department of Finance, we're
18 counting on to help us with that.

19 Anyway, going on to near term changes,
20 these are things that we would like to accomplish
21 over the next several months. Obviously that
22 agreement to coordinate is very important. One of
23 the things we need to do is sort of an inventory
24 of the different agency proceedings and make sure
25 we understand what their working relationships

1 are.

2 Again, I want to emphasize the key role
3 of the LSEs in terms of data and analysis. We're
4 going to need to count on them for a number of
5 things. Not only for this cycle of the process,
6 but particularly in the future. Not only data and
7 analysis, but also their comments and
8 recommendations on how to proceed.

9 Steve mentioned earlier the munis. We
10 need to make sure that we have their participation
11 in a process for them to be able to be involved in
12 a manner that they can work within.

13 Confidentiality, relitigation, there's a
14 number of areas there that we need to do in terms
15 of the near term.

16 The mid-term challenges on the next
17 slide are things that we think need to be
18 accomplished in the next six to 12 months. And
19 some of these may even stretch a little bit beyond
20 that. But, we've got to have, again, standards in
21 terms of how we look at these different options.
22 And in some cases we're going to have to update
23 our regulations in terms of dealing with this,
24 both in terms, perhaps, of confidentiality,
25 perhaps in terms of data requests and how that is

1 loaded in there. There's a number of issues that
2 may require regulation change.

3 As much as we can we should be doing it
4 in a cooperative, collaborative role. But if we
5 want this thing to provide long-term regulatory
6 stability, some regulation changes may be
7 required. And, indeed, some legislative changes
8 may be required, as well. We'll get to that in a
9 moment.

10 Anyway, go through those other changes.
11 Again, doing a number of those items we're going
12 to require some additional resources. And so
13 we're going to need help from the Administration
14 in terms of getting that.

15 In terms of the long-term changes, those
16 are things that will happen over the next couple
17 of years. You notice codify is in there. We're
18 going to have to look at and decide whether or not
19 there are some of the processes, the
20 relationships, the participation that need to be
21 established in legislation. Or we can work
22 forward without that. I think all of our
23 preference would be to move forward without
24 legislation if we can, but we need to evaluate how
25 that goes.

1 Again, methodologies, commonality in
2 terms of a number of things. One of the issues
3 that's been raised down there, second to the end,
4 is whether or not the Energy Commission should
5 have an intervenor funding program. And I think
6 that's something that we need to be looking at.

7 And another question is whether or not
8 there's need for federal legislation changes.
9 Particularly as it relates to the ISO or the
10 overall processes. Those are things that we need
11 to be considering.

12 Steve.

13 MR. LARSON: And then the last slide we
14 talk about next steps. And coming out of all of
15 this work we need to continue developing details
16 of a single process, again trying to refine it
17 further.

18 I think we want to report back to you as
19 soon as possible. I think certainly next month
20 sometime we should come back with another
21 iteration of this hopefully, which I think this
22 has been fairly a theoretical presentation. And
23 what we want to do now is come up with a more
24 defined process. One that you can look at and get
25 your teeth into. You know, I think this is really

1 good work to this point, representing the three
2 agencies. We've come a long ways.

3 But there's still a great deal to do.
4 And I think our commitment is to push that as hard
5 as we can as a very high priority. We don't want
6 to speak for the ISO, but certainly between the
7 two of our agencies we want to push that, so that
8 we can have --

9 MR. THERKELSEN: We'll try to speak for
10 the ISO, though --

11 (Laughter.)

12 MR. LARSON: I think it's okay with the
13 ISO, but they're not here -- not sitting here.

14 So I think that those are the immediate
15 things that we want to proceed with, with your
16 assurance.

17 MR. THERKELSEN: So, ideally we would
18 like to give you a written product before the end
19 of January, probably the mid to end of January.
20 And again, our recommendation would be let's have
21 a specific hearing on that to allow public comment
22 on that product.

23 PRESIDING MEMBER GEESMAN: Well, I think
24 you guys have taken an outstanding start at this.
25 I am surprised at the level of thought and effort

1 that, you know, despite what I know to be some
2 fairly significant conflicting demands on both of
3 your time, you've been able to put into this, I
4 think it's an extremely hopeful bridge into the
5 future and builds on the good progress that we
6 made with the Energy Action Plan beginning a
7 couple years ago.

8 You know, at least in terms of our two
9 Commissions, and I think to some extent with the
10 ISO, as well. We seem to be a lot more willing to
11 work across jurisdictional lines than was the case
12 just a couple of years ago. And I think the
13 state's a lot better off because of that.

14 I would expect, with some personal
15 knowledge of the new appointees to the Public
16 Utilities Commission, that process will strengthen
17 going forward. And I'm certainly hopeful that as
18 the Governor completes his appointments to the
19 ISO, that there's that sense of community among
20 us, as well.

21 I mean obviously Marcy's chair is empty
22 right now, but I'm hopeful that the comments
23 you've attributed to her and the input that I know
24 that she did provide will carry forward into next
25 year as that organization develops new management.

1 I think there are some challenges going
2 forward. The devil is always in the details.
3 And, you know, at some point you're going to have
4 to get our respective lawyers involved. And that
5 will, I think, be a complicating factor, but an
6 important complication, as well.

7 I think what Steve said is probably one
8 of the paramount considerations we should have in
9 mind. We need to make certain that our decisions,
10 whether they be made here or at the Public
11 Utilities Commission or at the ISO, are judicially
12 sustainable. If they're not, we've simply wasted
13 a lot of the public's time and resources.

14 So I want to strongly encourage you
15 going forward, and say I think this is a
16 tremendous first step. And at some point, you
17 know, I think we ought also to roll it into the
18 Energy Action Plan steering committee process.
19 And hopefully the ISO will join us in that process
20 next year, as well, as a formal partner.

21 But I certainly think you guys have laid
22 the groundwork for some good progress in the
23 future.

24 MR. THERKELSEN: Thank you, and
25 particularly thank you to our staff, because --

1 PRESIDING MEMBER GEESMAN: Yeah, I
2 recognize that.

3 COMMISSIONER BOYD: Well, I want to say
4 I wasn't as much surprised as I am delighted. I
5 had high expectations for all involved in this,
6 and want to commend you. You've certainly
7 fulfilled my expectations.

8 I, for one, and I'm sure I'm not alone,
9 have been waiting quite awhile for this
10 development, if not this day. I think you have,
11 too. Many of us in this room have persevered
12 and/or suffered together for the past three, four,
13 five years.

14 So this is another, but a significant,
15 much-needed milestone in the process of making the
16 systems, the programs, the organizations' work
17 better. And that's really refreshing to me, as a
18 long-time student of, if not veteran of, public
19 service. Because really the public has presumed
20 this all along, expects this. And I'm sure glad
21 here in the early stages of the 21st century we're
22 beginning to achieve it. I think they thought we
23 got this far in the 19th century, but nonetheless,
24 it's one California and we need to work together.
25 And by that statement I'm not meaning to subsume

1 all of this into one organization or to take over
2 the munis, either.

3 What you've done is provide the linkages
4 that are needed between government and quasi-
5 government organizations involved in this. And I
6 would hope that the munis would see the need to
7 link together in the long-range planning for the
8 state. But, you know, not fear that there be some
9 ulterior motive here. Because we do need to plan
10 for one state, one region and eventually, you
11 know, plug into the entire system, be that
12 regionwide or nationwide.

13 So, this is good. I made a few notes on
14 here about things like stakeholders and regions,
15 but as you move through the charts you've touched
16 upon those things. Maybe the one that I didn't
17 hear again, or I didn't really hear the word
18 stakeholders, but in your first slide you talked
19 about utilities, industry and the public.

20 And I just presumed, I gave you the
21 benefit of the doubt that mixed in there are the
22 stakeholders, or somewhere between the general
23 public and the businesses and utilities, many of
24 whom are sitting in this room, the ones who are
25 more active, which we much and greatly appreciate;

1 and need to see that they, too, will continue to
2 play the role that they have. Not only in forums
3 like this that we've managed to provide, but just
4 in the details of the process. Many of them make
5 themselves and/or their organizations available to
6 us to facilitate activities that are needed. And
7 we need to continue to reach out to them.

8 So I'm delighted and look forward to
9 your next report. And commendations to all the
10 new staff at the PUC. Mr. Larson, it's good to be
11 able to sit here and watch you again, as we have
12 in the past. And to your two new deputies, I'm
13 delighted, knowing both of them for quite some
14 time now.

15 So I look forward to the future more
16 gladly and happily than I have for quite a while.
17 So, thanks.

18 PRESIDING MEMBER GEESMAN: What else do
19 you have, Kevin? Probably hard to top that.

20 MR. KENNEDY: That's true, but now we're
21 going to move into the more technical portion of
22 the workshop. I'm going to hand it over to Al
23 Alvarado.

24 MR. ALVARADO: Good morning; my name's
25 Al Alvarado. I'm the Project Manager for the

1 electricity and natural gas systems analysis
2 activities that we will be conducting in support
3 of the 2005 energy report. This is one of many
4 analytical activities underway in support of the
5 energy report.

6 I'm here just to introduce the second
7 half of the workshop. Staff will be reviewing the
8 proposed data requests associated with both
9 electricity resources and the transmission system.

10 Staff has posted a report which
11 describes the type of information that we are
12 seeking to give us the ability to do the analysis
13 that's expected for this energy report.

14 There are other data request activities
15 that's underway, also, under this umbrella for the
16 electricity and natural gas analysis. We've
17 already posted some detailed forms and
18 instructions for the electricity retail price
19 forecasts as well as information needed in support
20 of the Energy Commission's demand forecast
21 activities.

22 There are also, I know there's another
23 workshop that discussed information needs
24 associated with the electricity and environmental
25 performance report.

1 Today's workshop is a followup for the
2 workshop we had back in November 18th. At that
3 workshop staff also presented information that was
4 contained in another report that described the
5 scope of analytical activities as proposed for
6 this energy report.

7 Today what we'll be doing is presenting
8 a little more detailed review of the information
9 that will be needed for both the electricity
10 system and transmission activities.

11 In terms of next steps, after today's
12 workshop we are seeking comments from all of you
13 and anyone that might be listening on the webcast,
14 and the next step is we will be developing a more
15 detailed set of forms and instructions that will
16 provide the definitions, the types of data, as
17 well as some forms in terms of reporting
18 information, that we expect to post the week of
19 January 3rd.

20 The forms and instructions will then
21 come before the Energy Commission on the January
22 19th business meeting for your consideration for
23 adoption.

24 So, with that, I'm just here to
25 introduce -- let's see, we'll start with David

1 Vidaver. David is our technical lead that will be
2 overseeing the electricity resource analysis
3 activity.

4 After David, will be followed with Mark
5 Hesters, who is responsible for the transmission
6 analysis.

7 So, as we go along here please do speak
8 up, because we're here, we are looking for --
9 we're seeking your comments. And whatever
10 comments you provide will help us and guide us in
11 the development of the detailed forms and
12 instructions.

13 David.

14 MR. VIDAVER: Thanks, Al. Good morning,
15 Commissioners. That will be a tough act to
16 follow. I really doubt that I'm going to be
17 capable of delighting Commissioner Boyd, but we'll
18 give it a go.

19 PRESIDING MEMBER GEESMAN: Or surprising
20 me.

21 MR. VIDAVER: That would be even harder,
22 I think. Wow, there's so many buttons on this
23 mouse I don't think I'm going to use it. Thank
24 you.

25 As Al intimated, this discussion is to

1 put some flesh on the bones of the attachment, the
2 staff whitepaper that accompanied the workshop
3 announcement. As that whitepaper indicates, the
4 core of what we're requesting for the IEPR
5 analysis are resource plans from the state's load-
6 serving entities, henceforth LSEs.

7 Reference case resource plans which
8 reflect their near-term intentions and their
9 longer-term needs. Scenarios surrounding those
10 resource plans, which address the uncertainties
11 that they face. The paper notes that the primary
12 documents that we're requesting are capacity
13 resource accounting tables and energy balance
14 table.

15 The former indicates capacity that load-
16 serving entities have under their control and
17 expect to need to meet load obligations going
18 forward. The energy balance table reflects the
19 energy associated with each of those resources.

20 In addition, we're also going to be
21 requesting information about the bilateral
22 contracts the load-serving entities have entered
23 into, as well as some other projections and
24 historical data. I'll discuss those briefly.

25 As Steve Kelly will probably be

1 delighted to hear, we're requesting information
2 from load-serving entities only. Not from
3 merchant generators.

4 MR. KELLY: I'm out of here now.

5 (Laughter.)

6 MR. VIDAVER: The format of this
7 presentation is first of all to go through the
8 capacity resource accounting table as an
9 illustrative device to show you some of the
10 information we're requesting from different
11 classes of load-serving entities.

12 Then to go over some of the other
13 information we're requesting related to bilateral
14 contracts, the scenarios that we're asking load-
15 serving entities to look at, and finally some of
16 the historical data that we'll be asking some of
17 the load-serving entities to submit.

18 So that being said, many of the people
19 in this room will be familiar with capacity
20 resource accounting table. It looks very much
21 like an energy balance table, but the information
22 that is provided in this table relates to the
23 capacity that a load-serving entity has under its
24 control and expects to need going forward to meet
25 its load obligations. One can almost substitute

1 energy in for each of these entries and come up
2 with an energy balance table. There are some
3 minor differences which I will probably skip over.
4 I don't intend to discuss them here.

5 The table begins with a forecasted total
6 peak demand. The instructions will detail how
7 such items as losses unaccounted for in energy, et
8 cetera, will be dealt with. All load-serving
9 entities are expected to provide us this
10 information. It's expected to conform with the
11 information submitted to our demand office. They
12 have a separate set of forms and instructions that
13 they've asked for.

14 Energy service providers are asked to
15 divide that peak demand into the demand associated
16 with existing customers, customers that are
17 currently under contract, and the demand
18 associated with contracts expected going forward
19 and the renewal, the capacity associated with the
20 obligations under any existing contract that they
21 assume will be renewed or extended.

22 This is necessary for staff as we don't
23 want any of the load falling between the cracks.
24 One of our obligations is to produce a demand
25 forecast and see how that conforms with the

1 forecast of load-serving entities. It's quite
2 possible that the information about future
3 capacity needs provided by energy service
4 providers being their best forecast may differ
5 from some of the load assumptions being made by
6 the IOUs who are asked to assume that there is no
7 further movement between IOUs and ESPs.

8 The ESP is not under the obligation to
9 make that same assumption. Therefore, the
10 division of an ESP load forecast into the load
11 associated and capacity associated with existing
12 contacts and projections going forward related to
13 loads that it currently doesn't serve are
14 necessary for staff.

15 The IOUs are asked to provide an
16 estimate of direct access. This is very carefully
17 prescribed. They're not there to assume that
18 there is no future migration of customers between
19 bundled IOU load and direct access.

20 As is the case whenever staff has asked
21 IOUs to make specific assumptions, they are also
22 asked to comment on how valid they think those
23 assumptions are. This is true for direct access,
24 community choice aggregation, and departing
25 municipal load, as well as the preferred resources

1 make up the loading order.

2 We have asked in reference case that the
3 IOUs assume the targets are met. If those target
4 are unreasonable or obstacles exist which might
5 preclude their being met, we ask that the filing
6 entities provide us information related to those
7 obstacles.

8 So the IOUs are asked to deduct direct
9 access at existing levels. The saying direct
10 access at existing levels means that they're asked
11 to assume that customers who have migrated to
12 energy service providers have some load growth.
13 They are not being asked to assume that that load
14 is unchanging over time.

15 Community choice aggregation and
16 departing municipal load is also to be deducted by
17 the IOUs. We have asked them to assume that
18 municipal load will depart in some amount and some
19 pattern over the years 2007 to 2013. That at
20 least 4 percent of their existing bundled load
21 will depart during that period, but no more than
22 10 percent.

23 Again, if a utility believes that this
24 is an unreasonable assumption, we ask it to state
25 that. If the assumption is so unreasonable that

1 the utility feels it should do an analysis, a
2 scenario analysis with a different assumption
3 about departing load, they're, of course, welcome
4 to do that.

5 The PUC has established targets for
6 price-sensitive demand response programs and
7 energy efficiency over the past two. We asked
8 that the utilities assume that those targets are
9 met. Again, if the utilities believe that these
10 targets are unrealistic or there are obstacles
11 toward meeting them, we asked for a discussion of
12 that.

13 When all is said and done you have a net
14 peak demand for bundled customers. And then you
15 have a 15 percent reserve margin. And finally you
16 have firm sales obligations on top of your bundled
17 customer load. As one can see from the location
18 of firm sales obligations in this table, one would
19 have to include in that obligation any reserves
20 that may accompany it.

21 And when all is said and done you have a
22 demand forecast.

23 On the supply side we asked that all
24 LSEs who own or control generation resources list
25 those resources. The capacity associated with

1 those resources is to be defined as that which the
2 resource can sustain for four hours in the middle
3 of the afternoon for three consecutive days during
4 each month.

5 All this data is monthly. There are two
6 reasons for that. One being that the resource
7 needs of load-serving entities vary dramatically
8 from season to season. And we are moving into an
9 environment in which there are resource adequacy
10 obligations imposed on certain LSEs. These
11 obligations are monthly in nature, therefore we're
12 requesting monthly data for our tables and energy
13 balances.

14 The load-serving entities are asked to
15 summarize capacity associated with their hydro
16 resources. The hydro conditions that are being
17 used pursuant to the resource adequacy proceeding
18 are one in five. We're also asking that the
19 utilities submit the derate associated with one-
20 in-ten conditions.

21 Here you see that the capacity for hydro
22 resources has been broken down by size, rated in
23 30 megawatts, less, under, equal to 30 megawatts.
24 This is not of great importance for capacity
25 estimates, but it's a value looking at energy

1 balances, because it indicates what share of hydro
2 energy being generated by the utility would meet
3 the prevailing standard for the renewable
4 portfolio standard.

5 Some load-serving entities have
6 renewable resources under their control or own
7 them. They're again asked to list those
8 resources. This is of special importance again
9 for the energy balance table, because it indicates
10 to us what share of existing resources, or to what
11 extent energy from existing resources is expected
12 to meet the state's renewable portfolio standard.

13 This is just a slight change of format
14 in case you're sick of looking at tables. We're
15 also asking for contractual, the capacity and
16 energy associated with contractual resources.
17 These are expected to be itemized by contract for
18 DWR contracts, and for RPS and other bilateral
19 contracts.

20 The capacity and energy associated with
21 QF contracts, we're only asking that it be
22 disaggregated by fuel type, biomass, solar, wind,
23 geothermal, small hydro and other.

24 The utilities who have QF contracts are
25 asked to make whatever assumptions they feel

1 appropriate regarding those resources going
2 forward. In a prior version of this request we
3 asked that the assumption be made that all
4 contracts would be renewed, but pursuant to the
5 decision in the procurement proceeding, we're now
6 asking the utilities to make whatever assumptions
7 they feel are most appropriate.

8 The extension of all QF contracts, as
9 must-take energy contracts is something we're
10 asking the utilities to look at as a scenario.

11 We will ask for historical data going
12 back two years related to QF generation. And
13 we're going to ask for annual data going forward
14 regarding estimated energy and costs. There is a
15 separate form for the latter which we will get to
16 shortly.

17 And finally, regarding RPS contracts and
18 other bilateral contracts the utilities have
19 entered into, there is another form and we will
20 get to that, as well.

21 And then you just add them all up. Two
22 additional items are existing interruptible and
23 emergency resources and uncommitted dispatchable
24 demand response, which are the final line items on
25 the supply side.

1 Future needs. There is a line item for
2 generic renewable resources. The investor-owned
3 utilities have an RPS target. In the reference
4 case we're going to ask them to assume the 20
5 percent of retail sales are met using renewable
6 resources by 2010. And that that percentage will
7 be maintained through 2016.

8 It is, of course, not possible for the
9 utilities to know exactly what nonrenewable
10 resources are going to be procuring going forward,
11 hence we've not asked for specific projections
12 regarding the types of resources that will be
13 procured. This information will fall out of RFOs
14 that the utilities have going in the future.

15 What we are asking for is projections
16 regarding the load and products that these
17 resources would be expected to meet. So, the
18 following five entries are described in terms of
19 energy and capacity needs, and are further broken
20 down into the portion of the load shape that these
21 resources would be expected to satisfy.

22 We have baseload energy, load-following
23 energy, and peaking energy. For example, if a
24 utility anticipated constructing a combined cycle
25 or acquiring renewable resources that provided

1 baseload energy, or entering into a power purchase
2 agreement for power 7-by-16, year-round, it would
3 put the capacity associated with that resource in
4 the baseload energy line.

5 If it anticipated a 6-by-16 contract, or
6 a resource which was designed to load follow, it
7 would enter the capacity associated with that
8 contract on the appropriate line.

9 If it anticipated a contract for 7-by-8
10 energy during Q3, or the purchase of or
11 construction of a plant that was designed to
12 provide peaking energy that would go on the
13 appropriate line.

14 There are corresponding entries for
15 capacity, both load-following capacity which would
16 be necessary year-round, and peaking capacity
17 which would be necessary during Q3.

18 In their filings in July the investor-
19 owned utilities quite successfully provided this
20 information. We don't expect that there will be
21 any difficulty in them doing so in this IEPR
22 cycle. If any other load-serving entity asked to
23 provide this information has questions about
24 exactly what we mean, please call me.

25 The renewable resource entry, as I've

1 noted, is somewhat prescribed in the reference
2 case for the IOUs being associated with the 20
3 percent by 2010 standard. The publicly owned
4 utilities and ESPs may have the intention of
5 purchasing renewable resources, or adding
6 renewable resources to their portfolio going
7 forward. We ask that this be the location in
8 which they enter the capacity associated with this
9 set of resources.

10 I'm going to return to renewables
11 further down the line.

12 Oh, here. The IOU reference case, as I
13 stated, should include a projection of renewable
14 resource capacity and associated energy by
15 technology zone and control area that would be
16 procured to meet a 20 percent of retail sales
17 target.

18 Returning to the previous slide, the
19 generic renewable resources entry here is the
20 total amount of capacity, renewable capacity, that
21 has yet to be procured to meet a 20 percent by
22 2010 RPS.

23 This form is one in which the filing
24 entity provides a best estimate of the technology
25 and location of that capacity going forward. We

1 have, as the previous slide indicates, we're
2 asking that the IOUs provide this information.

3 And I will be returning to renewables
4 yet again, we're not done with them.

5 Bilateral contracts. We're asking for
6 quite a bit of information about the bilateral
7 contracts California's LSEs have entered into.
8 We're asking this information from all the LSEs
9 who are being asked to file these forms. Those
10 are all LSEs with a peak load of 200 megawatts or
11 more in either 2003 or 2004.

12 We are not asking for this information
13 for QF contracts or DWR contracts. That
14 information is already available to us. Nor are
15 we asking for information about the contracts
16 between the IOUs and public utilities for hydro
17 resource integration.

18 All other remaining contracts of one
19 quarter or more in length, or for periods in two
20 or more calendar years are contracts for which
21 we're asking information. And we're asking for
22 sufficient information to allow us to evaluate
23 several things, one of them being the likelihood
24 that the contract will meet various resource
25 adequacy requirements going forward. We're asking

1 for information which will enable us to ascertain
2 to some extent what resources are encumbered to
3 serve California loads, both instate and out of
4 state.

5 Running down the line items very
6 quickly, who the contract is with; when it starts;
7 when it ends; what kind of products are involved,
8 whether it's energy or capacity; or a number of
9 other -- one of a number of other market-based
10 products that can be contracted for; the
11 availability, which is basically how much capacity
12 are we talking about; and during what hours.

13 The firmness, the extent to which the
14 seller cannot provide the -- the circumstances
15 under which the seller cannot provide the product;
16 how much of the product is must-take; whether the
17 product points to a specific generation unit --
18 yes, sir?

19 MR. KLATT: I didn't understand --
20 sorry, I didn't understand your point about
21 firmness. Can you clarify?

22 MR. VIDAVER: One can enter into a
23 contract under which the seller is obligated to
24 provide liquidated damages for failure to deliver
25 under any conditions other than, for example,

1 force majeure or if the contract were, let's say,
2 with an out-of-state utility, the contract may
3 allow the utility to not provide the product if
4 doing so would cause it to shed load in its own
5 area.

6 MR. KLATT: For reliability --

7 MR. VIDAVER: For reliability. If I
8 send you this product I'm going to have to
9 involuntarily, shed involuntary load. And --

10 MR. KLATT: As opposed to what other
11 types of contracts?

12 MR. VIDAVER: I don't have to give it to
13 you because I can get a better price for the
14 product elsewhere.

15 It may be nonexistent for ESPs, but it
16 is a contractual form that has been common. I can
17 understand why an ESP wouldn't want to enter into
18 that contract, certainly. But I would hazard to
19 guess that there are contracts like that that the
20 IOUs have with other parties.

21 The extent to which the product must be
22 backed by generation capacity, whether it be a
23 specific unit that it points to; whether it be a
24 portfolio of assets that the counter-party to the
25 contract is known to control; or whether it simply

1 has to be system power.

2 Where the energy can be delivered to.
3 And if multiple plants, whether that's buyer's or
4 seller's option; whether or not the buyer can
5 dispatch the resource that the contract is
6 associated with; what the performance requirements
7 are, under what circumstances can the buyer
8 terminate the contract for nonperformance. And
9 finally, termination and extension clauses. The
10 extent to which one or both parties can either end
11 the contract or terminate it, and for what reason.
12 End the contract or extend it, and for what
13 reason.

14 So, we don't have this form fully
15 developed, but this pretty much summarizes the
16 information that we'll be requesting.

17 Turning to some of the scenarios and
18 uncertainties that we're asking filing entities to
19 look at, perhaps a major uncertainty faced by the
20 IOUs going forward is their load obligations,
21 community choice aggregation and departing
22 municipal load is one aspect of that.

23 A greater uncertainty is core/noncore
24 going forward. We're asking the -- oh, I'm going
25 to get to these in some detail, so I'll just

1 quickly summarize them. Transmission upgrades,
2 investor-owned utilities and perhaps even some of
3 the munis will assume transmission upgrades in
4 their reference case resource plans.

5 Local reliability is another issue that
6 provides some uncertainty going forward. Cost
7 sensitivities; carbon or GHG policies; renewables
8 policy; and QF policies. And I'm going to step
9 through them one at a time.

10 Core/noncore. The IOUs are asked to
11 submit a scenario in which 75 percent of their
12 customers with a peak demand of 500 kW or more
13 will depart over a 40-year period.

14 The 500 kW does not apply to customers
15 who can aggregate sites to reach that level. This
16 is 500 kW of unbundled bundled customers perhaps.
17 Again, if this does not adequately reflect the
18 risk that IOUs face going forward, if they feel,
19 for example, that they would like to inform us
20 regarding the potential risks associated with a
21 200 kW policy, they're more than welcome to submit
22 a scenario that looks at that.

23 Any reference case which assumes a major
24 transmission upgrade which is yet to be approved
25 should be accompanied by a scenario in which the

1 upgrade does not take place. That's, I trust,
2 self explanatory.

3 And finally deliverability. The ISO is
4 undertaking studies in the context of the resource
5 adequacy proceeding to evaluate deliverability in
6 three senses. One is the ability of the energy
7 from individual resources to which a load-serving
8 entity might commit. To get the energy from that
9 resource out of what I will refer to as a
10 generation pocket to serve aggregate load.

11 The second case is the ability to get
12 generation from outside the ISO control area into
13 the ISO control area. We're not asking utilities
14 to provide us any information related to this
15 pending the ISO's completion of their studies.

16 It is reasonable to expect that the
17 resources with which the utilities might contract
18 in the future would meet deliverability
19 requirements that came out of these ISO studies.

20 The third aspect of deliverability is
21 local deliverability. The extent to which enough
22 capacity is contracted within, I want to use the
23 term local reliability areas to avoid too many
24 questions here. A workshop held on I believe it
25 was the 8th of December in Folsom was the site of

1 the ISO's presenting a strawman proposal for
2 coming up with the resource adequacy requirements
3 associated with local reliability areas.

4 The amount of capacity that the ISO
5 would like load-serving entities to contract with
6 the local reliability areas has not been fully
7 determined yet. It is, and will continue to be
8 over the next several months, the subject of
9 discussions between the ISO and other
10 stakeholders.

11 What we would like the utilities to do
12 in the interim is to provide us with a scenario in
13 which they are required to procure capacity in
14 local reliability areas commensurate with their
15 share of RMR capacity today. We realize that this
16 number will change over time as transmission is
17 upgraded. But this is simply another element
18 which the utilities can address in this particular
19 scenario.

20 This poses kind of a differential burden
21 on the three utilities. San Diego Gas and
22 Electric can probably do this pretty easily
23 because it is a local reliability area.

24 Southern California Edison may have a
25 slightly more difficult time doing this, but at

1 least as of this moment its local reliability
2 needs are small insofar as the existing RMR
3 contracts are concerned. Or maybe somewhat
4 uncertain going forward. And an adequate analysis
5 of this by them may require more information from
6 the ISO.

7 The largest burden falls on PG&E. But
8 nevertheless, it's a very important issue. It's
9 one that the PUC has directed us to provide
10 information on, and we're passing that burden on
11 to the utilities.

12 We would like the IOUs to provide us
13 estimates of the impact of meeting their load
14 obligations in the reference case under extreme
15 gas prices. We have been told that bounding gas
16 prices according to probability is not the easiest
17 thing in the world to do. If we had a methodology
18 for you to use, one that we could impose on you,
19 we might ease the burden of your deciding how to
20 do this by actually imposing it. Unfortunately,
21 we can't.

22 The CPUC has directed the IOUs to
23 include a fossil adder in its RFO bid evaluations.
24 We have a slightly different problem here, and
25 that is to try and ascertain what the impact of

1 actual carbon policies might be on costs and
2 research procurement going forward.

3 What we would like the IOUs to do is to
4 submit a discussion of a CO2 adder of \$8 to \$25 a
5 ton on costs of meeting their load obligations.
6 And on its potential impact on procurement
7 choices.

8 This is, in effect, two requests. One
9 request to look at a cost of \$8, and another to
10 look at 25. An early version of the procurement
11 decision. The procurement decision might have
12 been ambiguous in that regard, but we want the
13 entire range of costs to be evaluated.

14 We are open to the utilities using a
15 wide variety of assumptions related to the effect
16 of the adder on their procurement choices. One
17 utility has indicated that they might provide us
18 with a tipping point, as it were. The point at
19 which the adder results in energy costs moving
20 beyond a cost of an expected energy cost
21 associated with gas-fired resources under
22 different assumptions about heat rates and gas
23 prices, et cetera.

24 So this is somewhat still ambiguous.
25 There are a number of issues associated with any

1 of these scenarios that we are open to discussing.
2 And we anticipate perhaps coming before the
3 Committee again in the future to discuss these
4 scenarios, other scenarios that the Committee want
5 the load-serving entities to look at, and the
6 rigor of the analysis associated with each of
7 those.

8 Finally, a scenario that we would like
9 both the IOUs and the large municipal utilities to
10 look at are ones in which the renewable
11 procurement target is set higher than 20 percent.
12 One of the tools that we would expect the
13 utilities to use in filing this would be that
14 generic renewables projections form in which
15 estimates of the technology and the location of
16 resources is submitted.

17 The one set of targets would be those
18 established in the 2004 IEPR update, which I
19 believe is 28 percent for PG&E and Southern
20 California Edison by 2016 -- excuse me, PG&E and
21 San Diego Gas and Electric by 2016. I believe the
22 requirement for PG&E is 31 percent by 2016.

23 We are also asking LADWP and SMUD to
24 submit the assessment, as well. And all five of
25 these entities are asked to discuss the potential

1 costs to ratepayers of meeting these goals; the
2 barriers which might limit their ability to
3 implement or enforce such target; and what might
4 be done to reduce or overcome them.

5 Finally, QF policy. The CPUC has now
6 directed the IOUs to assume the extension of QF
7 contracts in the long-term procurement plan.
8 We're asking the IOUs to discuss the impact of
9 assuming all QFs provide must-take energy in lieu
10 of whatever assumption they make in the reference
11 case.

12 To the extent that the reference case
13 assumes that resources now procured under QF
14 contract will continue to provide capacity and
15 energy to the IOUs, the rigor associated with
16 evaluating this particular scenario is reduced.

17 If the assumption made by an IOU is that
18 all QF resources will continue to provide energy
19 capacity to meet IOU load obligations, then there
20 is no need for this scenario. To the extent that
21 these resources are assumed not to be in service
22 of IOU load going forward, we would expect that
23 the analysis associated with this particular
24 scenario would be that much more detailed.

25 Finally, there's a little bit of other

1 data that we're requesting, historical hourly QF
2 purchases for 2003 and 2004 by contract for all
3 contracts with a capacity of 10 megawatts or
4 greater. Aggregated by technology for those
5 contracts of less than 10 megawatts. And then
6 projected QF generation and costs going forward.

7 This is a request for yearly data by
8 contract, and aggregated for those contracts of
9 less than 10 megawatts by technology and pricing
10 mechanism. The data that we're asking for in the
11 projections includes the name of the contract, the
12 contract ID as provided in the semiannual QF
13 status reports that the utilities file; the
14 termination date; contract capacity; the pricing
15 mechanism which would be a fixed price for some
16 contracts; an index price for other contracts.

17 The index prices, we'd like them
18 identified to the extent that there are separate
19 indices that the IOUs have with their set of QFs.
20 And then for each year, the estimated energy,
21 energy payments and capacity or fixed payments
22 associated with each of those contracts.

23 Historical hourly hydro generation for
24 1998 to 2004 from a small subset of hydro asset
25 owners. We have this data for resources owned or

1 controlled by the IOUs, for example. We're asking
2 for this data by facility in support of the
3 environmental performance report.

4 We would be interested in data going
5 back even further, but a survey of the hydro asset
6 owners in the state that the staff performed a
7 couple of years ago indicated that a complete set
8 of hourly data going back before 1998 is probably
9 not going to be complete. Many asset owners
10 simply don't have that information available
11 anymore. And if we can't get a complete set of
12 data we don't want any of it.

13 Finally, hourly wind generation data.
14 This is described in the whitepaper. The capacity
15 value of wind generation in the State of
16 California is a bone of significant contention.
17 Many of the estimates that parties have come up
18 with are based on the actual performance of the
19 existing wind resources in the State of
20 California, many of which are 20, 25 years old.

21 What we would like to do is get a handle
22 on the performance of newer wind resources in the
23 state. The first thing we have to do is identify
24 exactly what those resources are. We're going to
25 ask CalWEA to help us with that.

1 If the set of resources is -- if the set
2 of state-of-the art turbines is contiguous with a
3 particular QF contract, we can simply use the
4 historical QF data that we hope to get from the
5 utilities to look at the performance of that set
6 of turbines.

7 In some cases we anticipate that QF
8 contracts will be served by a mix of new and older
9 wind generation resources, in which case we're
10 going to have to go out to the developer to
11 actually get the data.

12 In other cases there will not be a QF
13 contract. We do have a couple of merchant wind
14 generators in the state. We will be going to them
15 for data, as well. And, again, we'll need
16 CalWEA's help in identifying the set of developers
17 from which we need to procure data.

18 Filing dates remain unchanged, March 1,
19 2005 for materials related to the reference case.
20 April 1, 2005 for uncertainty analyses.

21 And I'm done. So, as Al intimated, we
22 hope to have the final forms and instructions out
23 by the week of January 3rd. And we expect a lot
24 of comments.

25 Thank you.

1 PRESIDING MEMBER GEESMAN: Questions for
2 Dave?

3 MR. VIDAVER: I don't know what that
4 means --

5 PRESIDING MEMBER GEESMAN: Yes, come on
6 up to the microphone.

7 MS. SHERIFF: Good morning. I'm Nora
8 Sheriff for CACNEPAC. On your slide number 2, --

9 MR. VIDAVER: I supposed there's a
10 faster way to do this, but I don't know it.

11 MS. SHERIFF: It's the capacity resource
12 accounting table demand.

13 MR. VIDAVER: Yes.

14 MS. SHERIFF: My understanding of
15 utility load forecasting is that they have
16 traditionally forecast customer generation
17 departing load.

18 MR. VIDAVER: Yes.

19 MS. SHERIFF: Or distributed generation.
20 And I didn't see a space on here for that in this
21 presentation. But you did have a spot for
22 distributed generation in your staff report.

23 MR. VIDAVER: Yeah, that's an error.
24 There should be one here.

25 MS. SHERIFF: Okay, I just --

1 MR. VIDAVER: Yes.

2 MS. SHERIFF: -- wanted to make sure
3 that that was still going to be --

4 MR. VIDAVER: Sorry, yeah, I'm sorry.
5 There certainly should be.

6 MS. SHERIFF: Okay, thank you.

7 PRESIDING MEMBER GEESMAN: Good catch.
8 Other questions for Dave? Come on up.

9 MR. KLATT: I just wanted --

10 PRESIDING MEMBER GEESMAN: You need to
11 talk into the microphone, otherwise the
12 transcriber doesn't get it.

13 MR. KLATT: Thank you, Commissioner
14 Geesman. I just had a question as to whether or
15 not there's going to be a comment period after the
16 speakers, or if we should just make our comments
17 now.

18 PRESIDING MEMBER GEESMAN: Probably be
19 easiest to make them now.

20 MR. KLATT: Okay, thank you. My name is
21 Gregory Klatt and I'm here today on behalf of the
22 Alliance for Retail Energy Markets. We're the
23 regulatory group that represents most of the ESPs
24 that are active in the state. And they represent
25 most of the direct access load that's served in

1 California.

2 We just had kind of a threshold issue
3 that I wanted to raise at this point, since we are
4 getting close to the time when the staff would
5 like to prepare another iteration of the data
6 requests.

7 In terms of kind of the basic premise of
8 having ESPs file resource plans, that seems
9 problematic from two respects. First of all, from
10 a legal basis I'm not sure if the Commission's
11 authority extends that deeply into ESPs' business
12 activities.

13 There's some qualifications on what data
14 the Commission can request from market
15 participants in the statute. And unfortunately I
16 just set my notes back there where I was sitting,
17 but the basic idea is that the information that's
18 requested is supposed to be limited to information
19 that's under the position or control of the
20 entities or information that they normally produce
21 in the course of business.

22 And ten-year resource plans don't fit
23 under either criteria. ESPs are just not in the
24 practice of preparing ten-year plans. And the
25 main reason is that, for the most part, although

1 there are some exceptions, at this point their
2 contracts don't extend that far. And there's just
3 no purpose served by them looking out that far and
4 making plans.

5 So we'll address this further in our
6 comments, but at this point I'm not sure. I just
7 want to raise the issue that we're not entirely
8 sure that the Commission has the authority to
9 require such extensive data from ESPs.

10 The second issue is more practical. As
11 I was just mentioning, ESPs aren't putting
12 together these types of plans at this point, and
13 because of the uncertainty that still exists about
14 direct access policy and what the market's going
15 to look like in the future, any information that
16 we provided at this point that was more than, say,
17 three years out is going to be of limited utility
18 to the staff.

19 And maybe there's a way that -- maybe we
20 can have some discussions offline about some way
21 to get around that. Because, we want to avoid the
22 garbage-in/garbage-out problem. I understand the
23 staff has a real need here for some information,
24 but I don't know how useful the information that's
25 going to be provided by ESPs would really be going

1 out more than a few years.

2 PRESIDING MEMBER GEESMAN: Well, I would
3 encourage you to have those discussions with the
4 staff offline. And also questions as to the
5 Commission's legal authority are probably best
6 directed to Caryn Holmes, our staff counsel.

7 MR. KLATT: Great.

8 MR. VIDAVER: May I comment on one small
9 part of this?

10 MR. KLATT: Of course.

11 MR. VIDAVER: That is that we've, on the
12 demand side I assume that an ESP can create a
13 demand forecast. However, whatever set of
14 assumptions it wants to use in doing that can
15 certainly come up with a forecast, even if that
16 forecast is as simple as, we have a set of
17 contracts; when they expire we don't expect to be
18 in business anymore. I mean that's one
19 possibility.

20 We're asking you to divide your demand
21 estimate simply into what you are committed to
22 providing now under current contracts, and what,
23 if any, additional commitments you expect to make.
24 And the "if any" is one part.

25 I don't believe we are asking you for

1 anything more on the supply side other than tell
2 us what your existing, the resources that you
3 currently have; the contracts that you currently
4 have; and what they allow you to procure.

5 And your expectations beyond that for
6 what additional resources you might need, given
7 your load forecast.

8 So if you are not, just hypothetically,
9 if you have current contracts which only cover 85
10 percent of your expected load, that's the
11 information we would like. We're not really
12 asking for anything beyond the residual resources
13 you would need, given your load forecast.

14 We're not asking you to tell us what
15 resources you might contract with, or we're not
16 asking you to -- even assume that you have to meet
17 a reserve margin. It's just simply tell us what -
18 - if you did, given your load forecast, if you did
19 have to meet some kind of reserve margin, given
20 your existing portfolio of contracts, what else
21 would you anticipate having to go after, in a very
22 very generic sense.

23 So, --

24 MR. KLATT: That's a very helpful
25 clarification. And, of course, you know, the

1 limitations of the handouts, it doesn't all come
2 out.

3 And, Commissioner Geesman, I do
4 appreciate your suggestion. We will discuss some
5 of the details offline. And maybe it's not as bad
6 as it looks from our perspective.

7 MR. VIDAVER: It isn't, trust me.

8 MR. KLATT: Yeah.

9 MR. VIDAVER: I think you can do this.

10 MR. KLATT: And there's another concern
11 we have, about the bilateral contracts. I haven't
12 had an opportunity to really discuss this
13 thoroughly with our group, but it seems to be a
14 bit more information than we may be comfortable
15 providing. So maybe we can discuss that offline,
16 too.

17 MR. VIDAVER: That's something you
18 should probably discuss with the project manager.

19 MR. KLATT: Okay. Thank you.

20 PRESIDING MEMBER GEESMAN: Thank you,
21 Mr. Klatt. Are there other questions for Dave?
22 You wanted to hold off, Jane, for the more general
23 comment?

24 Okay, why don't we move on, then. I
25 think Mark Hesters is up next?

1 MR. HESTERS: Actually you've probably
2 seen these slides before. The transmission data
3 needs haven't changed that much, or at this point
4 we haven't released more information on them yet.

5 Essentially we have been required to
6 produce a strategic transmission plan. We aren't
7 exactly certain what a strategic plan looks like
8 at this point. We're pretty sure it's going to
9 include a discussion of specific projects that are
10 considered strategic.

11 (Laughter.)

12 MR. HESTERS: So far it looks like just
13 every definition I've been able to develop for
14 strategic includes those that are needed for
15 reliability, to relieve congestion, and to meet
16 renewable resources or other requirements. That
17 seems to include just about every transmission
18 project that I've ever seen identified, which is
19 why we're asking for data on basically all
20 transmission projects.

21 We're planning to build -- we're going
22 to develop the plan from basically ISO data, LSE
23 data and the 2005 energy report record.

24 Again who will need to file transmission
25 data? It's only transmission-owning LSEs. Where

1 there are projects that are proposed by a non-LSE,
2 but connecting to an LSE service area or
3 substation, the LSE to which the project connects
4 would be required to file data on the project.

5 It's not March 2004, it's actually March
6 2005 for the when.

7 I'm sorry, it's being a little slow.
8 What are we requiring to be filed. One of the
9 things we'll be requiring is a general description
10 of the LSE's transmission planning process,
11 planning and approval process.

12 We will be requiring a sort of generic
13 description of what the LSE is expecting to do
14 with transmission over the next 20 years. That's
15 generic, in general. Over the next ten years
16 we'll be requiring filing on specific projects.

17 We understand nobody's really doing 20-
18 year planning at this point, but there is at least
19 a general idea of where the LSE sees transmission
20 going.

21 From there we will also, at least on the
22 20-year and for the specific 10-year projects,
23 identify. We will ask for corridors to be
24 identified and on the sort of larger and more
25 generic transmission needs, where corridors might

1 be an issue.

2 We will be asking for a filing, or at
3 least a description of what strategic projects
4 are. Again, strategic projects seem to cover just
5 about everything.

6 We will also be -- basically we're also
7 splitting this data into tiers. Small projects,
8 it's a simple form, will be in the forms,
9 including the table. It looks a lot like the
10 filings the IOUs are making at the PUC updating
11 transmission projects. It's actually a little bit
12 smaller and easier than that.

13 For medium-sized projects, these are
14 projects that we are defining as over 100 kV and
15 costing more than \$20 million, we are asking for
16 essentially a three-page to five-page description
17 of the project, the studies, why it's needed, what
18 alternatives were considered. It actually is
19 based on a form that comes out of the utility
20 filings to the ISO. They're the grid plans for
21 the utilities. It's not exactly that form, but a
22 lot of data comes off that.

23 We want it filed here. We understand
24 that's something that exists somewhere else, but
25 as we're working towards the coordination of

1 transmission planning, which we heard about
2 earlier this morning, we're not there yet. We
3 still need the data here.

4 The large projects is probably the
5 hardest one where those are projects over 100 kV.
6 And costing more than \$100 million. We want a
7 basically full analysis of those projects. It's
8 going to be an economic analysis and includes
9 multiple scenarios on generation and alternatives.
10 That's pretty much that, that we will have a
11 detailed description of what we want to see in
12 those studies.

13 I have done a sort of brief look at the
14 three IOUs filings, and there really aren't that
15 many projects that fall under the need for -- that
16 require this in-depth detailed analysis.

17 And I think that's where we are.

18 PRESIDING MEMBER GEESMAN: Questions for
19 Mark?

20 Okay, thanks, Mark.

21 Jane, you wanted to make a comment to
22 us?

23 MS. TURNBULL: Commissioners, I'm Jane
24 Turnbull. I'm here on behalf of the League of
25 Women Voters of California.

1 Once again I'd like to commend you both
2 and your staff for moving ahead in this integrated
3 energy policy area. This whole effort to develop
4 integrated planning and procurement is something
5 that the League is very supportive of.

6 The public has real concerns about
7 reliability of the electric system into the long
8 term; and we do feel that this process needs to be
9 continued on a California-wide planning and
10 procurement basis. We want all load-serving
11 entities to be involved in the process.

12 We also are very thrilled by the process
13 of negotiation amongst the agencies and the
14 development of the Energy Action Plan. And are
15 enthusiastic about having the ISO become a part of
16 it.

17 However, we have questioned the quasi-
18 governmental status of the ISO. And while we have
19 no problems with how the ISO has worked over the
20 last several years, and in fact we commend it for
21 the excellence of the technical work that they're
22 doing, we do retain this ongoing concern about
23 their particular status. And we hope that that
24 can be addressed, you know, through whatever legal
25 channels that are available.

1 The other point that I would like to
2 raise is our concern about the importance of
3 meshing the federal and state policy
4 considerations. We sometimes refer to FERC as the
5 800-pound gorilla. And that's usually not thought
6 of in a particularly commendable manner. And we
7 often consider FERC as a four-letter word.

8 On the other hand, we realize that there
9 is a very real federal policy consideration that
10 has to be taken into consideration when we're
11 dealing with the transmission process in
12 particular. And we hope that there will be a
13 formal process put in place so that we don't have
14 to go to the courts to resolve these issues, but
15 that they can be resolved as the process evolves.

16 Thank you.

17 PRESIDING MEMBER GEESMAN: Thank you
18 very much, Jane.

19 Other comments to us?

20 MS. BACHRACH: (inaudible) I'd like to
21 make a comment from the phone, please.

22 PRESIDING MEMBER GEESMAN: We'll make
23 you the person after next. We've got somebody
24 approaching the microphone now.

25 MS. BACHRACH: Thank you.

1 MR. KLOBERDANZ: Good morning,
2 Commissioners. I'm Joe Kloberdanz representing
3 San Diego Gas and Electric. Thanks for the
4 opportunity to speak. I'll be brief.

5 As a long-time practitioner in front of
6 this Commission and the Public Utilities
7 Commission, I was very encouraged this morning to
8 hear about the efforts going on as represented by
9 the two Executive Directors.

10 With respect to the transmission piece
11 that was just described, however, we are very
12 encouraged that the Commission is taking the
13 comprehensive look they plan to take. That's a
14 good thing.

15 I reluctantly have to tell you I may
16 have trouble delivering some of the data the staff
17 wants. I know I should talk offline with them
18 about this, and we will.

19 Just briefly I want to make you aware of
20 the two areas of concern. One area has to do
21 with, for example, a transmission line that may
22 already be in ACPCN process. And re-presenting
23 the data and that sort of thing.

24 The presentation made at the PUC at the
25 CPCN process may not include all of the things the

1 staff is looking for here in this assessment. And
2 we may be in a time crunch, frankly, to develop
3 that kind of data in the timeframe requested.

4 A similar timeframe concern arises with
5 some projects that we know are on the horizon or
6 within the horizon of the resource planning period
7 for which we have not yet developed the data that
8 we know we will need for a CPCN, and that the
9 staff is requesting.

10 So we'll be working with staff to do our
11 best on that, but I would be remiss if I didn't
12 mention that we may fall a little short. We'll do
13 our best.

14 PRESIDING MEMBER GEESMAN: I appreciate
15 that. I think that their response is going to be
16 give us what you have, and we'll do everything
17 that we can to work with that.

18 MR. KLOBERDANZ: Good.

19 PRESIDING MEMBER GEESMAN: But you need
20 to have that discussion with them offline.

21 MR. KLOBERDANZ: I will. Thank you very
22 much.

23 PRESIDING MEMBER GEESMAN: Now the lady
24 on the phone.

25 MS. BACHRACH: Thank you. This is Devra

1 Bachrach with the Natural Resources Defense
2 Council. I appreciate the opportunity to discuss
3 the items with you today and particularly to be
4 able to join in by phone.

5 NRDC is also very encouraged by the
6 collaboration between the energy agencies on this
7 effort to produce an integrated statewide plan.

8 As you know, NRDC has been very active
9 in the PUC's procurement proceeding over this past
10 couple of years, as well as in the CEC's IEPR
11 process.

12 And one of the concerns that we've had
13 that I wanted to raise for you today was that it
14 seems from the current plans that we just finished
15 the process with at the PUC and the process that's
16 being outlined here, that the state may be missing
17 the forest for the trees in terms of overall
18 energy planning.

19 Our concern largely arises from the use
20 of these quote-unquote "generic resources" or
21 proxy resources to fill the future needs, without
22 any sort of detail or analysis of fuel types.

23 And correct me if I'm wrong, for what
24 you're envisioning going forward, but certainly
25 that's been our experience over the past year at

1 the PUC. And really the concern is if this is
2 going to be the forum for the public to discuss
3 and debate what California's energy future should
4 look like, it seems that the plan should be able
5 to answer some of our basic questions at the end
6 of the day.

7 Such as, what will California's fuel mix
8 be in ten years, given our state of knowledge
9 today, and given the plans we're putting in place.
10 Will that fuel mix be adequately diverse.

11 The staff paper does ask for information
12 on total cost to customers, but I'm still unclear
13 how we can look at costs or look at lists or
14 uncertainty due to fuel prices without any details
15 as to what sorts of fuel types all the various
16 LSEs will be expecting to procure.

17 And the same thing goes for the
18 environmental impact over time.

19 So we're really hoping that the end
20 result of this IEPR will be a big picture plan for
21 the state, a roadmap to our energy future against
22 which the state can measure its progress of the
23 various utilities and LSEs buying contracts and
24 building new resources, whether that's on the
25 demand side or the supply side.

1 And so I wanted to raise that now as
2 early in the process as possible, and get a better
3 understanding of how you're envisioning this
4 public dialogue to occur about California's energy
5 future.

6 We have some other smaller comments, but
7 I will talk with staff about those and try to file
8 written comments.

9 Thank you.

10 PRESIDING MEMBER GEESMAN: Thank you,
11 Devra. Dave, did you have a response to the
12 generic resource issue?

13 MR. VIDAVER: Hi, Devra.

14 MS. BACHRACH: Hi, Dave.

15 MR. VIDAVER: This is Dave Vidaver. The
16 reason behind asking the utilities to file
17 estimates of the types of resources they would
18 need expressed in terms of the load obligations
19 that would be satisfied using those resources,
20 rather than picking specific resources, is that we
21 don't believe at this point it's possible for the
22 utilities to tell us exactly which resources they
23 think are going to emerge victorious from various
24 RFOs over time.

25 The rubber hits the road when they

1 receive -- well, it hits the road in two places.
2 One is policies established by the state which
3 establish the loading order, for example. And in
4 other areas where the utilities have their only
5 constraint is least-cost/best-fit, which is
6 rapidly approaching BRPU as a four-letter -- well,
7 it's a four-word expression.

8 It's only when they actually receive
9 responses to RFOs that they and regulatory
10 agencies can actually evaluate which of the set of
11 offers that they've received is indeed best for
12 the ratepayers in the State of California.

13 And as far as the environment is
14 concerned, it's all the work that goes into
15 establishing the criteria that the IOUs are asked
16 to use in evaluating bids and RFOs. The fossil
17 adder being a, I think, pretty good example of
18 that.

19 In short, we're not asking the utilities
20 to forecast what resources they will -- exactly
21 which resources they're going to be going after
22 going forward, not only because the energy cost
23 projections are a bit tricky, but there are all
24 sorts of sort of nonenergy cost-related issues.
25 Necessary transmission, fuel diversity as you

1 pointed out, environmental impact, much of which
2 is the responsibility of regulatory agencies to
3 address when telling the IOUs how to evaluate the
4 bids that they receive.

5 I don't think we're foreclosing any
6 analysis of what is preferable going forward on
7 staff's part. We do have gas price forecasts to
8 develop on our own, and estimates of environmental
9 impacts, all of which can be folded into policy
10 recommendations that I believe the Commission will
11 come up with.

12 There's nothing in what you perceive to
13 be limited assessment on the utilities' part that
14 would preclude staff here and at the PUC from
15 doing a more complete assessment of what resources
16 should be procured going forward.

17 Does that -- the question successfully?

18 MS. BACHRACH: Well, I appreciate the
19 discussion. I think I still have some differences
20 in terms of process, but I'll be happy to discuss
21 this further with you offline.

22 MR. VIDAVER: Okay. Thanks, Devra.

23 MS. BACHRACH: Thank you.

24 PRESIDING MEMBER GEESMAN: Devra, this
25 is John Geesman. I would encourage you to give

1 this further thought as we go through this
2 process. Address it in your written comments, if
3 you think that's appropriate, but please don't let
4 the issue slip.

5 Because I think a lot of it is inherent
6 in operating in a procurement paradigm, which I
7 think is the paradigm that the state has chosen
8 for itself, as opposed to operating in a
9 vertically integrated monopoly paradigm, which we
10 did once upon a time, but we have chosen not to
11 pursue going forward.

12 And I think some of those differences
13 may tumble out and be a little more obvious as we
14 go forward. But it's important, I think, that you
15 keep us focused on what those are.

16 Do we have other comments? Sir.

17 MR. McLAUGHLIN: Bruce McLaughlin,
18 California Municipal Utilities Association. And
19 I'm commenting just on the collaborative process
20 we heard earlier.

21 Background: I was one boy with sisters
22 three. And when I saw my three sisters over in
23 the corner of the room smiling, giggling and
24 looking at me, I generally was planning my exit.

25 (Laughter.)

1 MR. McLAUGHLIN: It got ugly sometimes.
2 However, I've heard some encouraging statements
3 this morning. The munis are principal actors.
4 This is not a vacuum. We should have no fear.
5 There are no ulterior motives. One California.

6 This can be a good thing. And I invite,
7 CMUA invites communication and ideas from the
8 collective three in how the munis can be involved
9 in this process.

10 Thank you.

11 PRESIDING MEMBER GEESMAN: Bruce, that's
12 a very constructive response. I want to thank you
13 for it.

14 Other comments?

15 MR. HOWARD: Good morning,
16 Commissioners. Randy Howard, Los Angeles
17 Department of Water and Power. LADWP wishes to
18 thank you for this opportunity to address issues
19 related to the proposed electricity resource bulk
20 transmission data requests and the preliminary set
21 of data forms, though.

22 As you are aware, and as was mentioned
23 about CMUA, we are very committed to this process.
24 We've tried to demonstrate this last year our
25 commitment to the openness in process and

1 transparency of how we do plan and how we go
2 forward.

3 LADWP, though, is a vertically
4 integrated utility. And we plan that way; we
5 serve generation, transmission and distribution.
6 The core mission of LADWP is to provide
7 electricity to our 1.4 million customers.

8 Our wholesale marketing activities are
9 fundamentally designed to support our native load
10 customers. Additionally, we operate four
11 generating stations in the Los Angeles Basin, and
12 several outside of the Los Angeles Basin that are
13 not part of the Cal-ISO system.

14 We operate our own control area and have
15 a load reserve requirement of approximately 6800
16 megawatts. Currently we maintain about 7000
17 megawatts in a reserve margin that exceeds 25
18 percent.

19 LADWP operates its own control area, as
20 I mentioned, with transmission facilities that do
21 interconnect with most of the other control areas,
22 specifically the Cal-ISO. And we interconnect
23 using the area operating agreement, the ICAOA.

24 In the event of any emergency the ICAOA
25 allows the Cal-ISO and the LADWP to coordinate

1 actions that are necessary to preserve or restore
2 stable operation of the interconnected grid.

3 As part of our energy risk management
4 policy we try to insure that we're meeting our
5 load, our reserve requirements with reliable
6 energy and transmission. This policy mandates
7 that the number one priority of LADWP power system
8 is our operational integrity and providing
9 continuous available power supply to the City of
10 Los Angeles.

11 The next priority, though, is to support
12 the state and the western region. A recent
13 example was when LADWP provided 800 megawatts to
14 our neighbor, Southern California Edison, when
15 they suffered an unplanned outage on their system.
16 It's a very common circumstance for us to provide
17 that type of energy.

18 In order to assist the State of
19 California and these proceedings, LADWP does
20 welcome the opportunity to provide data as
21 requested by the CEC. However, the data requested
22 is maintained by the LADWP and found in a variety
23 of source documents that are very unique to a
24 vertically integrated utility that's operated by a
25 municipal utility.

1 For example, LADWP's 2000 integrated
2 resource plan adopted by our city council in
3 August of 2000. It contains information that you
4 are requesting, including planned resource
5 upgrades, conservation actions, distributed
6 generation and our renewable energy resources.

7 This is a ten-year planning document.

8 Additional information covering the
9 remaining requests that you're making, such as our
10 transmission plan, we do have a ten-year
11 transmission planning document that we will make
12 available. As well, we've provided a October 2004
13 load forecast. We do forecasts out to 20 years.

14 And we provided a five-year purchased
15 fuel budget and power purchase. And that is
16 through 2005 - 2009.

17 As stated, the later two documents have
18 already been provided to your staff, giving more
19 information that was actually requested in the
20 data request forms.

21 Some of the information, though, is not
22 yet available because it is in development, such
23 as our renewable resource plan. As you may know,
24 LADWP is proceeding with a 20 percent RPS by 2017,
25 and is evaluating proposals received in our

1 September 2004 request for renewable resources.

2 We recently announced our decision to
3 narrow the negotiations to a short list of 15
4 proposals to meet our interim goal of 13 percent
5 by 2010. In previous workshops LADWP has provided
6 the California Energy Commission with its
7 renewable goals. And this information is
8 currently available on our website, ladwp.com, and
9 is updated regularly as we continue to progress
10 down this path of developing a RPS. And then
11 formally integrating it into our integrated
12 resource plan.

13 In short, LADWP looks forward to the
14 opportunity to engage in a dialogue with the CEC
15 in order to discuss and plan, in cooperation with
16 the CEC, the future reliability of the energy
17 resources needed to keep the lights on in
18 California.

19 We will gladly share our data with the
20 CEC and hope that there can be an equality of data
21 exchange. Our concern is that since our data is
22 maintained in a manner that benefits the ability
23 of LADWP to function as a vertically integrated
24 utility, within its own control area, the data
25 requests by the CEC is not maintained in the

1 format that's being requested here by the CEC.

2 The one-size-fits-all approach for the
3 data requested tables does not recognize the
4 uniqueness of the various control areas and the
5 methods in which we collect and analyze our own
6 data.

7 It is imperative that the CEC recognize
8 this diversity of this data collection and
9 analysis by acknowledging that the submissions
10 requested in the tables provided is recommended.
11 But that the information that is necessary, not in
12 the format, but it's that you receive it and that
13 you do have the data, but not necessarily the
14 format.

15 It is also important that the CEC
16 recognize the benefits of joint planning and
17 values the experience and the expertise of all the
18 participants, and is committed to the
19 confidentiality of the information as identified
20 by the participants.

21 We thank you for your time, and I'd be
22 glad to answer any questions.

23 PRESIDING MEMBER GEESMAN: Thank you,
24 Randy. It's good to see you again. I appreciate
25 you being here.

1 MR. HOWARD: Thank you.

2 PRESIDING MEMBER GEESMAN: I think I
3 certainly, and I would presume Commissioner Boyd
4 agrees, as well, with most of what you said. And
5 certainly appreciate the participation that you've
6 committed to in this process.

7 I don't have any view as to format
8 questions. You're going to have to work those out
9 with the staff. And, as a consequence, I'd prefer
10 not to prejudge them.

11 As it relates to confidentiality, I
12 think you know, or your counsel, I think, can
13 advise you, we have a process for determining the
14 confidentiality of submittals. That goes to our
15 Executive Director for determination. And that's
16 about as much as I can tell you on it.

17 The Commissioners are only involved to
18 the extent that a decision of the Executive
19 Director is appealed to the Commission.

20 MR. HOWARD: We do understand the
21 process and are following through on that process.
22 We are just asking for that recognition from the
23 Commission that some of this information to have
24 true transparency the confidentiality between the
25 participants is going to be something that we're

1 all going to need.

2 PRESIDING MEMBER GEESMAN: A number of
3 parties have raised very similar concerns, and I'm
4 sure our Executive Director will sift through
5 those and apply our statute and regulations as
6 he's supposed to.

7 MR. HOWARD: Thank you.

8 COMMISSIONER BOYD: Thank you for your
9 comments. I'm going to take them as being very
10 positive in what has proven to be a very positive
11 day. So, thanks.

12 MR. HOWARD: Thank.

13 COMMISSIONER BOYD: I think we can, as
14 indicated, work out the details.

15 MR. HOWARD: And we look forward to
16 working those out.

17 PRESIDING MEMBER GEESMAN: Thanks,
18 again.

19 Other comments before we adjourn?

20 Al?

21 MR. ALVARADO: Just before we close,
22 David and Mark did provide a pretty extensive menu
23 of information points that we will be seeking.
24 And we do have a short turnaround time. We do
25 intend to release the detailed forms and

1 instructions the week right after New Years.

2 We are going to be working throughout
3 this next week. You can contact me or any of us.
4 My phone number and email address is on the
5 workshop notice, and I can also pass you on to the
6 technical staff that will be working on each of
7 the different areas.

8 So, I just wanted to reinforce, we do
9 have this short turnaround time, and we are open
10 to working offline with any of you on any specific
11 comments you have as we develop the final forms,
12 the detailed forms, the forms and instructions.

13 PRESIDING MEMBER GEESMAN: Yes.

14 MS. SHERIFF: On that note, that the
15 forms, I understand, will be released on January
16 3rd. And then the CEC will vote on them on
17 January 19th. Will there be a time between the
18 3rd and the 19th to submit written comments on the
19 forms?

20 PRESIDING MEMBER GEESMAN: Certainly
21 before the Commission takes action --

22 MS. SHERIFF: Yes.

23 PRESIDING MEMBER GEESMAN: -- on the
24 19th you will have had that opportunity. I don't
25 believe that we impose a deadline on that, so

1 that's left to your own best judgment as to how
2 far in advance the 19th will be most effective in
3 capturing our attention.

4 You'll also have the opportunity to
5 verbally address the Commission on the 19th if you
6 choose to do so.

7 MS. SHERIFF: Thank you.

8 PRESIDING MEMBER GEESMAN: Anything
9 else?

10 Well, I think this is Commissioner
11 Boyd's and my last workshop on the '05 cycle in
12 '04. So, --

13 (Laughter.)

14 PRESIDING MEMBER GEESMAN: I want to
15 thank everybody for your participation today. The
16 pace will pick up quite a bit after the first of
17 the year. We certainly look forward to the weeks
18 and months ahead.

19 We'll be adjourned.

20 (Whereupon, at 11:16 a.m., the workshop
21 was adjourned.)

22 --o0o--

CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter,
do hereby certify that I am a disinterested person
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I further certify that I am not of
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IN WITNESS WHEREOF, I have hereunto set
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